

Message Text

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ACTION L-03

INFO OCT-01 EUR-25 ISO-00 IO-13 OIC-04 AF-10 ARA-16 EA-11

NEA-10 RSC-01 CAB-09 CIAE-00 COME-00 DODE-00 EB-11

INR-10 NSAE-00 FAA-00 SS-15 NSC-10 DOTE-00 H-03 SY-10

USSS-00 SCA-01 JUSE-00 DRC-01 /164 W

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P R 062001Z SEP 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC PRIORITY 622

INFO AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY LONDON

AMCONSUL MONTREAL

USUN NEW YORK 1671

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E.O. 11652: N/A

TAGS: ICAO ETRN

SUBJECT: ICAO AIR SECURITY CONFERENCE: SOVIET PROPOSAL

PASS LITTELL/CAB; DRISCOLL/DOT: STEWART/FAA

MONTREAL FOR US REP ICAO

1. PURSUANT SUGGESTION MADE BY OTHER DELS IN CONFERENCE, USSR DEL CALLED INFORMAL MTG WITH MEMBER OTHER DELS (TO WHICH USDEL INVOTED) TO DISCUSS SOVIET PROPOSAL WITH VIEW TO REDRAFT TO MAKE IT MORE ACCEPTABLE TO MAJORITY. OUTCOME OF MTG WAS AGREEMENT BY SOVIETS TO TAKE INTO ACCOUNT COMMENTS MADE IN THEIR REDRAFTED PROPOSAL. REDRAFT HAS BEEN SENT SEPTTEL.

2. SOVDEL REQUESTED THOSE WHO ATTENDED THE MTG TO MAKE COMMENTS ON SOVIET REDRAFT BY COB SEPT 6 IN ORDER THAT SOVIETS MAY MAKE SECOND AND FINAL REVISION WHICH WILL BE GIVEN TO SECRETARIAT

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FOR DISTRIBUTION TO DELEGATES ON MONDAY. USDEL WILL INDICATE

IT BELIEVES PROPOSAL HAS TAKEN INTO ACCOUNT SOME OF THE PROBLEMS RAISED BY OTHER DELS AND IT HAS BEEN TRANSMITTED TO WASHINGTON FOR FURTHER STUDY. WE WILL NOT MAKE ANY SPECIFIC COMMENTS.

3. INFORMAL MTG WAS ATTENDED BY CANADA, UKRAINE, BYELORUSSIA, GDR, FRG, US, NICARAGUA, NETHERLANDS, IRELAND, ITALY, NIGERIA, AUSTRIA AND BANGLADESH. MOK (NETHERLANDS) ACTED AS CHAIRMAN. MILLER (CANADA) INDICATED IN FIRST STATEMENT MADE BY ANY OF DELS PRESENT THAT HE WISHED IT CLEARLY UNDERSTOOD THAT MTG WAS INFORMAL, AT REQUEST OF SOVDEL, AND HE REQUESTED THAT IN THE CONFERENCE NO REFERENCE BE MADE TO THE STATES WHICH PARTICIPATED IN THE WORKING GROUP. SOVDEL TACITLY AGREED TO STATEMENT. MUCH OF THE TIME OF THE MTG WAS SPENT TRYING TO DETERMINE WHAT SOVIETS HAD IN MIND BECAUSE OF CONFUSED LEGAL INTERPRETATIONS GIVEN BY SOVDEL IN RESPONSE TO QUESTIONS FROM THE FLOOR. SOVIETS WERE RATHER EVASIVE IN THEIR ANSWERS. MTG WAS SUMMED UP BY MOK'S INDICATING THAT IN ORDER FOR DRAFT TO OBTAIN WIDER ACCEPTANCE THE SOVIETS SHOULD INDICATE MORE CLEARLY IN THEIR DRAFT WHETHER THE PROPOSAL CONSTITUTED A PRIORITY SYSTEM OF EXTRADITION OR A PREFERENTIAL SYSTEM OF EXTRADITION. THERE WAS NO AGREEMENT AMONG DELS PRESENT ON WHICH WOULD BE PREFERABLE BUT TRENDS OF STATEMENTS WOULD INDICATE THAT PREFERENTIAL VIEW SEEMED TO ATTRACT MAJORITY. OTHER COMMENTS MADE DURING THE MTG FOCUSED ON PROCEDURAL RAMIFICATIONS OF SOVIET PROPOSAL ON PRESENT EXTRADITION LAWS AND TREATIES. CANADA INDICATED THAT UNLESS SOVIETS MADE THE LEGAL CASE CLEAR THE PROTOCOL WOULD DAMAGE THE VIEW GENERALLY HELD THAT BOTH HAGUE AND MONTREAL HAD A SLIGHT PREFERENCE FOR EXTRADITION OVER LOCAL PROSECUTION. USDEL DID NOT INTERVENE IN DISCUSSION. VOLPE

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